

Leicester  
City Council

**WARDS AFFECTED**  
**Beaumont Leys and All Wards**

**FORWARD TIMETABLE OF CONSULTATION AND MEETINGS:**  
**Social Services & Personal Health Scrutiny Committee**  
**Cabinet**

**1 May 2002**  
**20 May 2002**

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**Intermediate Care Capital Bid**

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**Report of the Corporate Director for Health and Social Care**

**1. Purpose of Report**

This report advises Members of a successful joint capital bid with the two City Primary Care Trusts (PCT) to develop Intermediate Care Services in the City.

**2. Summary**

- 2.1 The Department of Health have awarded £1.4m to Leicester City to develop Intermediate Care Services following submission of a joint bid between Eastern Leicester PCT, City West PCT and Social Services.
- 2.2 The next stage in progressing these developments will be to establish a project plan to achieve the additional 30 residential placements required by May 2004.
- 2.3 These new residential services will be developed at Butterwick House, in Beaumont Leys. The building is particularly suited to this scheme and complements similar successful services provided in the east of the City at Brookside Court.
- 2.4 Residents, their relatives and friends and staff have been advised that the changes will be phased in on an incremental basis with minimal disruption to residents. It is not envisaged that any resident will need to move from the home during the change of service.
- 2.5 Butterwick House also accommodates a day service for older people Monday – Friday offering up to 10 places per day. Separate negotiations have commenced with staff, users and relatives, given that this service will need to be located in new premises since there will be insufficient space at Butterwick.
- 2.6 The project will be managed by a steering group chaired by the Director of Services for Older People and will be supported by the appointment of a temporary (up to two years) project manager with skills and responsibilities for premises and contracts and an Intermediate Care Team Manager who will manage and deliver operational services for all intermediate care services.

2.7 The attached supporting information provides more detail about intermediate care and information for residents, relatives and staff.

### **3. Recommendations**

a. The Scrutiny Committee is recommended to:

- (i) note this successful joint bid and request regular progress reports;
- (ii) refer this report to the Forum for Older People for information;
- (iii) note that further funding contributions will need to be secured from the NHS for revenue costs in future years.

b. Cabinet is recommended to agree the way forward and to ask for further reports on the need for future funding.

### **4. Headline Financial and legal Implications**

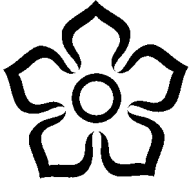
4.1 The Department of Health has approved funding of nearly £1.4m to create additional intermediate care beds. This will be used to fund the estimated capital cost of converting Butterwick House. The Council will continue to be responsible for the running costs of Butterwick House, although contributions will be sought from the NHS once the scheme is fully implemented.

4.2 The Council will not make any further long-term placements at Butterwick House in order to allow the gradual expansion of intermediate care. This will not affect existing residents. The Council may initially need to use more independent sector beds for long-term care but, over time, the expansion of intermediate care is intended to reduce the need for long-term care.

4.3 Any legal issues arising from this report are dealt with in paragraphs 3.1 to 3.3 of the Supporting Information (Guy Goodman, Assistant Head of Legal Services – ext 7054).

### **5. Report Author/Officer to contact:**

Elaine Yardley  
Director of Services for Older People



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**SUPPORTING INFORMATION**

**1. Report**

- 1.1 The joint bid by City Primary Care Trusts and Social Services for capital funding to develop intermediate care has been successful and the Council, with its partners, have two years to achieve objectives.
- 1.2 The capital grant totals £1.4m and will enable us to provide intermediate care services to meet all of the following criteria.
- (i) Targeted at people who would otherwise face unnecessarily prolonged hospital stays or inappropriate admissions to acute in-patient care, long-term residential care, or continuing NHS in-patient care.
  - (ii) Provided on the basis of a comprehensive assessment, resulting in a structured individual care plan that involves active therapy, treatment or opportunity for recovery.
  - (iii) Have a planned outcome of maximising independence and typically enabling patients/users to resume living at home.
  - (iv) Are time limited, normally no longer than 6 weeks and frequently as little as 1 - 2 weeks or less.
  - (v) Involve cross-professional working within a single assessment process, single professional records and share protocols.
- 1.3 Intermediate Care will focus predominantly but not exclusively on older people. However, intermediate care is applicable to any adult of 18 years of age and is a key target within the National Service Framework for Older People (Standard 3).

1.4 The Intensive Community Independence Scheme (ICIS) is one area of intermediate care and users may access this service following a short residential stay as part of a 6-week episode of care as is currently the position for residents at Brookside Court.

#### 1.5 Project Team

This Intermediate Care Capital project will be chaired by the Director of Services for Older People with the following membership.

- Representative from PCT Eastern Leicester
- Representative from City West PCT
- Representative from Social Services Finance
- Representative from Social Services support services

Specifically a project co-ordinator will be appointed to a temporary 18-24 month post to link in with contractors and to provide 'technical' input to the scheme.

An Intermediate Care Team Manager will also be appointed to manage both this project upto and following completion and other intermediate care services directly managed by the authority.

#### 1.6 Communication with residents, service users, relatives and staff

The new residential scheme will be sited at Butterwick House. Current staff, residents and their relatives have been advised of the phased change to the new service and assurance given about employment rights of staff and a commitment to progress a gradual change without residents being required to move from the home.

1.7 The day centre service, based in Butterwick House, operates Monday - Friday providing 10 places per day to service users. This service will need to be relocated to new premises and at the same time responsibility for the service will transfer to the Director of Services for Adults who currently line manages all other day services for older people with mental health problems.

1.8 During the period of transition no new long term, permanent placements will be made at Butterwick House. Respite and short-stay placements will be offered with full information given to potential residents and their relatives, carers that it is a time specific placement.

1.9 It should be noted that intermediate care is very much a part of a 'whole systems' approach i.e. from hospital acute bed to supported care and return home in the community and there continues to be regular dialogue and liaison with Acute and Primary Care Trust partners to improve and sustain these improvements in patients'/users' pathways.

### **FINANCIAL, LEGAL AND OTHER IMPLICATIONS**

#### **2. Financial Implications**

2.1 There may be some loss of revenue during the transition period to the new service, however this will be partly determined by the assessed needs of older people requiring short stay/respite.

- 2.2 The first 6 weeks of intermediate care service is not subject to charge and this will result in loss of income. However, this needs to be viewed as part of a broader strategy whereby the speedy and healthy early recovery of patients/service users will result in the long term, in less impact on other community and health care budgets. Additionally there are the uncosted quality of life benefits to service users themselves.
- 2.3 Initially, the Council may need to reprovide some long-term placements that would have been provided at Butterwick and it is likely that they would be purchased from the independent sector. Further discussions will be held with Primary Care Trusts and University Hospitals Leicester Trust regarding the continuation of funding for intermediate and other care services arising from improved patient care pathways.

### 3. Legal Implications

- 3.1 The City Council will need to ensure that the new service fully complies with the Care Standards Act 2000 and with the Council's rules on procurement vis-à-vis tendering for work to adapt the premises.
- 3.2 The report indicates that neither residents nor staff will be requested to leave the home during the period of transition to a full intermediate care service. As long as this position is maintained there are no other legal considerations relating to residents' or employee rights.
- 3.3 The proposal to relocate the day centre from Butterwick House does not contravene any current legislation given that it is intended that the service continues in a different location and day service users are not subject to the 'choice directive' or 'home for life' legislative guidance in the same way as residents.

### 4. Other Implications

| OTHER IMPLICATIONS            | YES/NO | Paragraph Within Supporting information             | References |
|-------------------------------|--------|---|------------|
| Equal Opportunities           | Yes    | Throughout this report                              |            |
| Policy                        | No     |   |            |
| Sustainable and Environmental | No     |   |            |
| Crime and Disorder            | No     |   |            |
| Human Rights Act              | No     |   |            |
| Elderly/People on Low Income  | Yes    | Older People are referred to throughout this report |            |

**5. Background Papers – Local Government Act 1972**

None

**6. Consultations**

Commenced with residents, their relatives, staff and their trade unions.

**7. Report Author**

Elaine Yardley  
Director of Services for Older People